

H.R. 193: Mr. BAKER of California, Mr. BARTON of Texas, Mr. DORNAN, Mr. PACKARD, and Mr. SKELTON.

H.R. 488: Mr. BONIOR.

H.R. 672: Mr. BARTLETT of Maryland, Mr. RUSH, and Mr. POSHARD.

H.R. 857: Mr. DORNAN.

H.R. 959: Mr. GEJDESEN.

H.R. 1277: Mr. CALVERT.

H.R. 1671: Mr. DE LUGO.

H.R. 1725: Mr. DOOLITTLE.

H.R. 1921: Ms. SCHENK.

H.R. 2420: Mr. YATES.

H.R. 2717: Mrs. Meyers of Kansas.

H.R. 3492: Mr. LEACH, Mr. HALL of Ohio, Mr. ARCHER, Mr. BRYANT, Mr. TORKILDSEN, and Mr. SLATTERY.

H.R. 3739: Mr. SAXTON.

H.R. 3854: Ms. FURSE.

H.R. 3943: Mr. BARCA of Wisconsin, Mr. CANADY, and Mr. HERGER.

H.R. 3971: Mr. ANDREWS of New Jersey.

H.R. 4000: Mrs. MEYERS of Kansas, Mr. DOOLITTLE, Mr. HERGER, and Mr. HANCOCK.

H.R. 4051: Mr. BRYANT.

H.R. 4115: Mr. DEUTSCH and Mr. PAXON.

H.R. 4318: Mr. CLINGER and Mr. CALVERT.

H.R. 4325: Mr. BLACKWELL and Mrs. UNSOELD.

H.R. 4413: Mr. BILBRAY.

H.R. 4517: Mr. MINETA.

H.R. 4585: Mr. CRAPO, Mr. PACKARD, Mr. BACHUS of Alabama, and Mr. LIVINGSTON.

H.R. 4654: Mr. BACCHUS of Florida and Mr. FOGLIETTA.

H.R. 4786: Mr. LIPINSKI.

H.R. 4805: Mr. POMEROY.

H.R. 4831: Mr. SUNDQUIST.

H.R. 4860: Mr. CHAPMAN.

H.R. 4919: Mr. COOPER, Mr. KING, Mr. DEUTSCH, Mr. SWIFT, Mr. DOOLEY, Mr. ROHRABACHER, Mr. LINDER, Mr. DELAY, Mr. GRAMS, Mr. DICKEY, Mr. CUNNINGHAM, Mr. DORNAN, Mr. WALKER, Mrs. FOWLER, Ms. ROSS-LEHTINEN, Mr. PORTMAN, Mr. LEWIS of California, Mr. KIM, and Mr. POMBO.

H.J. Res. 389: Mr. ANDREWS of Maine, Mr. TORKILDSEN, Mr. MAZZOLI, Mr. SHAYS, Mr. OWENS, Mr. NEAL of North Carolina, Mr. ROMERO-BARCELÓ, Ms. KAPTUR, and Mr. SKEEN.

H. Con. Res. 35: Mr. FRANKS of New Jersey, Mr. FORD of Michigan, and Mr. BARRETT of Wisconsin.

H. Con. Res. 148: Mrs. LLOYD.

H. Con. Res. 186: Mr. HUFFINGTON.

H. Con. Res. 245: Mr. OWENS.

H. Con. Res. 247: Mr. DIXON, Mrs. JOHNSON of Connecticut, Mrs. BENTLEY, Mr. SOLOMON, Mr. RUSH, Ms. ROYBAL-ALLARD, Mr. MARKEY, Mr. HUFFINGTON, and Ms. PELOSI.

H. Con. Res. 257: Mr. VENTO and Mr. WAXMAN.

H. Res. 213: Mr. DOOLITTLE.

H. Res. 266: Mr. CALVERT.

¶95.19 PETITIONS, ETC.

Under clause 1 of rule XXII,

117. The Speaker presented a petition of the Attorney General, Commonwealth of Kentucky, Frankfort, KY, relative to State health care fraud control units; which was referred to the Committee on Energy and Commerce.

FRIDAY, AUGUST 12, 1994 (96)

The House was called to order by the SPEAKER.

¶96.1 APPROVAL OF THE JOURNAL

The SPEAKER announced he had examined and approved the Journal of the proceedings of Thursday, August 11, 1994.

Pursuant to clause 1, rule I, the Journal was approved.

¶96.2 COMMUNICATIONS

Executive and other communications, pursuant to clause 2, rule XXIV, were referred as follows:

3684. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report on military expenditures for countries receiving U.S. assistance; to the Committee on Appropriations.

3685. A letter from the Comptroller General, General Accounting Office, transmitting a compilation of historical information and statistics regarding rescissions proposed by the executive branch and rescissions enacted by the Congress; to the Committee on Appropriations.

3686. A letter from the President and Chairman, Export-Import Bank of the United States, transmitting a report involving U.S. exports to the People's Republic of China, pursuant to 12 U.S.C. 635(b)(3)(i); to the Committee on Banking, Finance and Urban Affairs.

3687. A letter from the Acting Director, Defense Security Assistance Agency, transmitting notice concerning the Department of the Army's proposed Letter(s) of Offer and Acceptance [LOA] to Korea for defense articles and services (Transmittal No. 94-47), pursuant to 22 U.S.C. 2776(b); to the Committee on Foreign Affairs.

3688. A letter from the Acting director, Defense Security Assistance Agency, transmitting notice concerning the Department of the Army's proposed Letter(s) of Offer and Acceptance [LOA] to Thailand for defense articles and services (Transmittal No. 94-46), pursuant to 22 U.S.C. 2776(b); to the Committee on Foreign Affairs.

3689. A letter from the Acting Director, Defense Security Assistance Agency, transmitting notice concerning the Department of the Army's proposed Letter(s) of Offer and Acceptance [LOA] to Turkey for defense articles and services (Transmittal No. 94-44), pursuant to 22 U.S.C. 2776(b); to the Committee on Foreign Affairs.

3690. A letter from the Assistant Secretary of Legislative Affairs, Department of State, transmitting a copy of the Secretary's determination and justification to exercise the authority granted him under section 451 of the Foreign Assistance Act of 1961, as amended, authorizing funds to support the Tanzanian participation in peacekeeping in Liberia and conflict resolution in Rwanda, pursuant to 22 U.S.C. 2261(a)(2); to the Committee on Foreign Affairs.

3691. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the texts of the International Labor Organization Convention No. 174 and Recommendation No. 181 adopted at its 80th session at Geneva; to the Committee on Foreign Affairs.

3692. A letter from the Chairman, U.S. International Trade Commission, transmitting the 45th report on the operation of the U.S. trade agreements program during 1993, pursuant to 19 U.S.C. 2213(b); to the Committee on Ways and Means.

3693. A letter from the Director, Defense Security Assistance Agency, transmitting notification of the obligation of certain funds; jointly, to the Committees on Appropriations and Foreign Affairs.

3694. A letter from the Secretary of the Interior, transmitting his views regarding H.R. 3433; jointly, to the Committees on Natural Resources, Ways and Means, and Government Operations.

¶96.3 PERMISSION TO FILE CONFERENCE REPORT

On motion of Mr. MONTGOMERY, by unanimous consent, the managers on the part of the House were granted per-

mission until midnight tonight, to file a conference report (Rept. No. 103-701) on the bill of the Senate (S. 2182) to define certain terms for purposes of the Federal Land Policy and Management Act of 1976, and for other purposes; together with a statement thereon, for printing in the Record under the rule.

¶96.4 BASELINE BUDGETING

The SPEAKER pro tempore, Mr. MONTGOMERY, pursuant to House Resolution 512 and rule XXIII, declared the House resolved into the Committee of the Whole House on the state of the Union for the consideration of the bill (H.R. 4907) to reform the concept of baseline budgeting.

The SPEAKER pro tempore, Mr. MONTGOMERY, by unanimous consent, designated Mrs. SCHROEDER as Chairman of the Committee of the Whole; and after some time spent therein,

¶96.5 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment in the nature of a substitute submitted by Mr. PENNY:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Baseline Reform Act of 1994".

SEC. 2. THE BASELINE.

(a) The second sentence of section 257(c) of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended—

(1) by inserting "but only for the purpose of adjusting the discretionary spending limits set forth in section 601(a)(2) of the Congressional Budget Act of 1974" after "for inflation as specified in paragraph (5); and

(2) by inserting "but only for the purpose of adjusting the discretionary spending limits set forth in section 601(a)(2) of the Congressional Budget Act of 1974" after "to offset pay absorption and for pay annualization as specified in paragraph (4)".

(b) Section 1109(a) of title 31, United States Code, is amended by adding after the first sentence the following new sentence: "These estimates shall not include an adjustment for inflation for programs and activities subject to discretionary appropriations."

SEC. 3. THE PRESIDENT'S BUDGET.

(a) Paragraph (5) of section 1105(a) of title 31, United States Code, is amended to read as follows:

"(5) except as provided in subsection (b) of this section, estimated expenditures and appropriations for the current year and estimated expenditures and proposed appropriations the President decides are necessary to support the Government in the fiscal year for which the budget is submitted and the 4 fiscal years following that year;"

(b) Section 1105(a)(6) of title 31, United States Code, is amended by inserting "current fiscal year and the" before "fiscal year".

(c) Section 1105(a)(12) of title 31, United States Code, is amended by striking "and" at the end of subparagraph (A), by striking the period and inserting "; and" at the end of subparagraph (B), and by adding at the end the following new subparagraph:

"(C) the estimated amount for the same activity (if any) in the current fiscal year."

(d) Section 1105(a)(18) of title 31, United States Code, is amended by inserting "new budget authority and" before "budget outlays".

(e) Section 1105(a) of title 31, United States Code, is amended by adding at the end the following new paragraph:

“(30) a comparison of levels of estimated expenditures and proposed appropriations for each function and subfunction in the current fiscal year and the fiscal year for which the budget is submitted, along with the proposed increase or decrease of spending in percentage terms for each function and subfunction.”.

SEC. 4. THE CONGRESSIONAL BUDGET.

Section 301(e) of the Congressional Budget Act of 1974 is amended by—

(1) inserting after the second sentence the following: “The starting point for any deliberations in the Committee on the Budget of each House on the concurrent resolution on the budget for the next fiscal year shall be the estimated level of outlays for the current year in each function and subfunction. Any increases or decreases in the Congressional budget for the next fiscal year shall be from such estimated levels.”; and

(2) striking paragraph (8) and redesignating paragraphs (9) and (10) as paragraphs (10) and (11), respectively, and by inserting after paragraph (7) the following new paragraphs:

“(8) a comparison of levels for the current fiscal year with proposed spending and revenue levels for the subsequent fiscal years along with the proposed increase or decrease of spending in percentage terms for each function and subfunction; and

“(9) information, data, and comparisons indicating the manner in which and the basis on which, the committee determined each of the matters set forth in the concurrent resolution.”.

SEC. 5. CONGRESSIONAL BUDGET OFFICE REPORTS TO COMMITTEES.

(a) The first sentence of section 202(f)(1) of the Congressional Budget Act of 1974 is amended to read as follows: “On or before February 15 of each year, the Director shall submit to the Committees on the Budget of the House of Representatives and the Senate a report for the fiscal year commencing on October 1 of that year with respect to fiscal policy, including (A) alternative levels of total revenues, total new budget authority, and total outlays (including related surpluses and deficits) compared to comparable levels for the current year and (B) the levels of tax expenditures under existing law, taking into account projected economic factors and any changes in such levels based on proposals in the budget submitted by the President for such fiscal year.”.

(b) Section 202(f)(1) of the Congressional Budget Act of 1974 is amended by inserting after the first sentence the following new sentence: “That report shall also include a table on sources of spending growth in total mandatory spending for the budget year and the ensuing 4 fiscal years, which shall include changes in outlays attributable to the following: cost-of-living adjustments; changes in the number of program recipients; increases in medical care prices, utilization and intensity of medical care; and residual factors.”.

(c) Section 308(a)(1) of the Congressional Budget Act of 1974 is amended—

(1) in subparagraph (C), by inserting “, and shall include a comparison of those levels to comparable levels for the current fiscal year” before “if timely submitted”; and

(2) by striking “and” at the end of subparagraph (C), by striking the period and inserting “; and” at the end of subparagraph (D), and by adding at the end the following new subparagraph:

“(E) comparing the levels in existing programs in such measure to the estimated levels for the current fiscal year.”

(d) Title IV of the Congressional Budget Act of 1974 is amended by adding at the end the following new section:

“GAO REPORTS TO BUDGET COMMITTEES

(a) “SEC. 408. On or before January 15 of each year, the Comptroller General, after consultation with appropriate committees of the House of Representatives and Senate, shall submit to the Congress a report listing all programs, projects, and activities that fall within the definition of direct spending under section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985.”.

(b) CONFORMING AMENDMENT.—The table of contents set forth in section 1(b) of the Congressional Budget and Impoundment Control Act of 1974 is amended by inserting after the item relating to section 407 the following new item:

“Sec. 408. GAO reports to budget committees.”.

It was decided in the { Yeas 247
affirmative } Nays 171

96.6

[Roll No. 395]

AYES—247

Allard	Franks (CT)	Long
Andrews (NJ)	Franks (NJ)	Lucas
Andrews (TX)	Frost	Machtley
Archer	Furse	Mann
Armey	Gallegly	Manzullo
Bacchus (FL)	Gallo	Margolies-
Bachus (AL)	Gekas	Mezvinsky
Baesler	Geren	Mazzoli
Baker (CA)	Gilchrest	McCollum
Baker (LA)	Gillmor	McCrery
Ballenger	Gilman	McCurdy
Barca	Gingrich	McDade
Barcia	Glickman	McHale
Barrett (NE)	Goodlatte	McHugh
Barrett (WI)	Goodling	McInnis
Bartlett	Gordon	McKeon
Bateman	Goss	McMillan
Bereuter	Grams	Meehan
Bilirakis	Grandy	Menendez
Bliley	Greenwood	Meyers
Blute	Gunderson	Mica
Boehlert	Hall (TX)	Miller (FL)
Boehner	Hancock	Minge
Bonilla	Hansen	Molinari
Browder	Harman	Moorhead
Brown (OH)	Hastert	Morella
Bunning	Hayes	Murphy
Burton	Hefley	Myers
Buyer	Herger	Neal (NC)
Callahan	Hobson	Nussle
Calvert	Hoekstra	Orton
Camp	Hoke	Oxley
Canady	Horn	Packard
Cantwell	Houghton	Pallone
Castle	Huffington	Parker
Clement	Hunter	Paxon
Clinger	Hutchinson	Payne (VA)
Coble	Hutto	Penny
Collins (GA)	Hyde	Peterson (MN)
Combest	Inglis	Petri
Condit	Inhofe	Pickett
Cooper	Inslee	Pombo
Coppersmith	Istook	Pomeroy
Cox	Jacobs	Porter
Crane	Johnson (CT)	Portman
Crapo	Johnson (GA)	Poshard
Cunningham	Johnson (SD)	Pryce (OH)
Darden	Johnson, Sam	Quillen
Deal	Kasich	Quinn
DeFazio	Kim	Ramstad
DeLay	King	Ravenel
Deutsch	Kingston	Regula
Diaz-Balart	Klecza	Ridge
Dickey	Klug	Roberts
Dooley	Knollenberg	Roemer
Doolittle	Kolbe	Rogers
Dornan	Kreidler	Rohrabacher
Dreier	Kyl	Ros-Lehtinen
Duncan	Lambert	Roth
Dunn	Lancaster	Roukema
Edwards (TX)	LaRocco	Rowland
Ehlers	Laughlin	Royce
Emerson	Lazio	Sangmeister
English	Leach	Santorum
Everett	Lehman	Sarpaluis
Ewing	Levy	Saxton
Fawell	Lewis (CA)	Schaefer
Fields (TX)	Lewis (KY)	Schenk
Fingerhut	Lightfoot	Schiff
Fish	Linder	Sensenbrenner
Fowler	Livingston	Shaw

Shays	Stearns	Torkildsen
Shepherd	Stenholm	Upton
Shuster	Stump	Valentine
Sisisky	Sweet	Vucanovich
Skeen	Talent	Walker
Smith (MI)	Tanner	Weldon
Smith (NJ)	Tauzin	Wolf
Smith (OR)	Taylor (MS)	Young (AK)
Smith (TX)	Taylor (NC)	Young (FL)
Snowe	Thomas (CA)	Zeliff
Solomon	Thomas (WY)	Zimmer
Spence	Thurman	

NOES—171

Abercrombie	Hall (OH)	Peterson (FL)
Ackerman	Hamburg	Pickle
Andrews (ME)	Hamilton	Price (NC)
Barlow	Hastings	Rahall
Becerra	Hefner	Rangel
Beilenson	Hilliard	Reed
Berman	Hinchey	Richardson
Bevill	Hoagland	Romero-Barcelo
Bilbray	Hochbrueckner	(PR)
Bishop	Holden	Rose
Blackwell	Hoyer	Rostenkowski
Bonior	Hughes	Roybal-Allard
Borski	Jefferson	Rush
Boucher	Johnson, E. B.	Sabo
Brooks	Johnston	Sanders
Brown (CA)	Kanjorski	Sawyer
Brown (FL)	Kaptur	Schroeder
Bryant	Kennedy	Schumer
Byrne	Kennelly	Scott
Cardin	Kildee	Serrano
Carr	Klein	Sharp
Chapman	Klink	Skaggs
Clay	Kopetski	Skelton
Clayton	LaFalce	Slaughter
Clyburn	Levin	Smith (IA)
Coleman	Lewis (GA)	Spratt
Collins (IL)	Lipinski	Stark
Collins (MI)	Lowey	Stokes
Conyers	Maloney	Strickland
Costello	Manton	Studds
Coyne	Markey	Stupak
Cramer	Martinez	Swift
Danner	Matsui	Synar
de la Garza	McCloskey	Tejeda
de Lugo (VI)	McDermott	Thompson
DeLauro	McKinney	Thornton
Dellums	McNulty	Torres
Derrick	Meek	Torricelli
Dicks	Mfume	Towns
Dingell	Miller (CA)	Trafigant
Dixon	Mineta	Tucker
Durbin	Mink	Unsoeld
Engel	Moakley	Velazquez
Eshoo	Mollohan	Visclosky
Evans	Montgomery	Volkmer
Farr	Moran	Waters
Fazio	Murtha	Watt
Filner	Nadler	Waxman
Flake	Neal (MA)	Wheat
Foglietta	Norton (DC)	Whitten
Ford (MI)	Oberstar	Wilson
Ford (TN)	Obey	Wise
Frank (MA)	Oliver	Woolsey
Gephardt	Ortiz	Wyden
Gibbons	Owens	Wynn
Gonzalez	Pastor	Yates
Green	Payne (NJ)	
Gutierrez	Pelosi	

NOT VOTING—21

Applegate	Gejdenson	Sundquist
Barton	Lantos	Underwood (GU)
Bentley	Lewis (FL)	Vento
Brewster	Lloyd	Walsh
Edwards (CA)	McCandless	Washington
Faleomavaega	Michel	Williams
(AS)	Reynolds	
Fields (LA)	Slattery	

So the amendment in the nature of a substitute was agreed to.

After some further time,

96.7 RECORDED VOTE

A recorded vote by electronic device was ordered in the Committee of the Whole on the following amendment in the nature of a substitute submitted by Mr. SPRATT:

Strike all after the enacting clause and insert the following: